

**JOINT ELECTRICITY REGULATORY COMMISSION
(FOR THE STATE OF GOA AND UNION TERRITORIES)
GURUGRAM**

CORAM

Shri Alok Tandon, Chairperson
Smt. Jyoti Prasad, Member (Law)

Petition No. 155/2025

Date of Hearing: 15.01.2026

Date of Order: 19.02.2026

In the matter of:

Petition for final approval of Capital Expenditure scheme in Business Plan for MYT Control Period FY 2025-26 to FY 2029-30 under section 61, 62 & 64 of Electricity Act 2003 in principle approved in petition no. 146 of 2025 dated 08.08.2025.

And in the matter of:

DNH and DD Power Corporation Limited (hereinafter referred to as "DNHDDPCL" or "The Petitioner" or "The Corporation")
..... **Petitioner**

DNH and DD Power Distribution Corporation Limited (hereinafter referred to as "DNHDDPDCL" or "The Respondent")
.... **Respondent**

Present: -

For the Hearing:

1. Mr. C.A. Parmar, Chief Engineer, DNHDDPCL.
2. Mr. Gaurav Lohani, Consultant, DNHDDPCL
3. Mr. Jignesh Langalia Vice President, DNHDDPDCL
4. Ms. Luna Pal, GM, DNHDDPDCL.

ORDER

1. The instant Petition has been filed by Petitioner on **04.09.2025** seeking final approval of Capital Expenditure scheme in Business Plan for MYT Control Period FY 2025-26 to FY 2029-30 U/s 61,62 & 64 of Electricity Act 2003 in principle approved in petition no. 146 of 2025 dated 08.08.2025.
2. The Petitioner submitted the DPR for final approval of Capital Expenditure Scheme as following;
 - i. Establishment of 2 x 160 MVA 220/66 kV Gas insulated substation along with LILO of both circuits of 220 kV Vapi-II- Sayli circuit 1&2 and 2x20 MVA 66/11kV Gas insulated substation at village Sayli, UT of DNH & DD with an estimated cost of Rs. 150.51 Cr. through TBCB.
 - ii. Establishment of 2x20MVA 66/11kV GIS Sub-Station at Transport Nagar, Bhimpore, Daman with an estimated cost of Rs. 50.39 Cr. through TBCB.
 - iii. Establishment of 2x20 MVA 66/11kV Gas insulated substation at village Chinchpada (Dapada) UT of DNH & DD with an estimated cost of Rs. 48.62 Cr. through open tender.
 - iv. Establishment of 2x20 MVA 66/11kV Gas insulated substation at village Kilwani (Sili Kuvapada) UT of DNH & DD with an estimated cost of Rs. 48.70 Cr. through open tender.
 - v. Establishment of 2x20 MVA 66/11kV Gas insulated substation at village Naroли, UT of DNH & DD with an estimated cost of Rs. 49.23 Cr. through open tender.
3. On **12.09.2025** The Petitioner submitted revised DPR due to reduction of GST rates on certain goods. The estimate for the below mentioned project comes under the threshold limit of Rs. 50 Cr.
 - i. Establishment of 2x20MVA 66/11kV GIS Sub-Station at Transport Nagar, Bhimpore, Daman with an estimated cost of Rs. 49.71 Cr. through open tender.
4. On direction of the Commission vide Interim order dated 16.10.2025, the Petitioner vide affidavit dated **31.10.2025** has submitted the following information/documents;
 - i. "Technical, Administrative and Financial approval for the proposed schemes.
 - ii. Proof of financial resources i.e., means of funding.
 - iii. Consultation with RLDC/ CEA and other stakeholders:
 - a. Minutes of the meeting held on 01.06.2017 and 02.06.2017 with CEA, CTU and DNH-to discuss and review the 220kv outlets from Vapi-II to DNH and intrastate transmission system strengthening of DNH.
 - b. Representation/ suggestion/ objections on behalf of Federation of Industries association, Silvassa.
 - c. Representation received from Federation of Industrial Association, Silvassa regarding power reliability issues in DNH and status of upcoming substations and transmission lines.
 - d. Letters received from DNHDDPDCL herein after known as Respondent (a subsidiary of Torrent power Ltd.) or Dated 02.08.2023, 12.09.2024 and 03.07.2024 regarding overloading of Power Transformers at various 66/11kV Substations in the area of DNH.

- iv. Authorization/ Delegation of powers of technical sanctions to the signatory
 - a. The powers of the technical sanction, administrative approval and expenditure sanction delegated to various authorities resolved in the 15th Board of Directors meeting held at Silvassa on Dated 17.11.2015
 - b. Delegation of powers order issued by the Managing Director vide order no. DNHPDCL/184/2015/5119, Dated 23.12.2015.
 - c. The minutes of the 51st Board of Directors meeting held at Daman on 30.09.2025, authorizing Chief Engineer to issue technical sanctions as per CPWD works manual.
 - d. The change of name approval from "DNHPDCL" to "DNHDDPDCL" approval issued by Govt. of India Ministry of Corporate Affairs.
 - e. The gazette notification of DNH & DD, designates DNH and DD Power Corporation Limited as the State Transmission Utility for the Union Territory of Dadra and Nagar Haveli and Daman and Diu, in accordance with sub-section (1) of Section of 39 of the Electricity Act, 2003.

Submission of the Petitioner:

5. The Petitioner "DNHDDPDCL" vide affidavit dated **19.12.2025** and on **27.01.2026** has further submitted the following;
 - i. The Union Territory Administration of Dadra and Nagar Haveli and Daman and Diu had floated Request for Proposal ('RfP') for purchase of 51% shares in Distribution Company responsible for distribution and retail supply of electricity. The purpose of the transaction was: (a) To improve the quality, security and reliability of power supply and various services delivered to consumers; and (b) To achieve affordable and reasonable pricing of electricity. M/s Torrent Power Ltd emerged as the successful bidder. Hence SPV was formed namely as DNHDDPDCL.
 - ii. Dadra and Nagar Haveli and Daman and Diu Electricity (Reorganisations and Reforms) Transfer Scheme, 2022 was notified on 11.03.2022 wherein all existing and under construction 11 KV and below lines business was transferred to DNHDDPDCL registered under the provisions of Company Act, 2013.
 - iii. A Share Purchase Agreement was executed on 15.03.2022 between UT Administration of Dadra Nagar Haveli and Daman and Diu (Holding Entity) and Torrent Power Ltd (Successful Bidder) and DNHDDPDCL (Distribution Company) wherein the successful bidder was selected to purchase 51% of shareholding from Holding Entity and 49% of shareholding remains with the UT Administration (Holding Entity). DNHDDPDCL has been entrusted with the responsibility for managing the Distribution Network of 11kV and below.
 - iv. During the RFP stage, queries were raised by the Bidders regarding the distinction between transmission and sub-transmission, especially with reference to Schedule-C of the Transfer scheme ("Functions relating to transmission of electricity will not be transferred to the Company"). It was clarified that Sub-transmission refers to network equal to and below 11 kV and the same has been defined under RFP document at Sr. no. 128. Therefore, at this stage if it is allowed for the establishment of 33kV network by DNHDDPDCL then it will be the violation of the RFP and other bidders can approach against such violation. Accordingly, all planning, augmentation, or creation

- of network assets above 11 kV, including 33 kV and 66 kV systems, fall under the purview of STU i.e. with M/s DNHDDPDCL and not with M/s DNHDDPDCL.
- v. Respondent obtained Distribution License from this Commission for operation of distribution activities in UT of Dadra and Nagar Haveli and Daman and Diu with effect from 01/04/2022. Prior to 01/04/2022, the distribution and retail supply of electricity was undertaken by Electricity Department, Daman & Diu and DNHPDCL under UT Administration of Dadra Nagar Haveli and Daman & Diu.
 - vi. The 220 kV and 66 kV transmission infrastructure is being operated by DNH & DD Power Corporation Limited (fully owned Government Corporation) under UT Administration of DNH & DD. As per Section 40 of Electricity Act, 2003, it is the duty of transmission licensee to build, maintain and operate an efficient, co-ordinated and economical intra-State transmission system. Besides this, following conferences and workshops stressed the need for strengthening of the intra-state transmission network to enhance reliability and reduce Grid disturbance.
 - vii. Conference of Power Ministers of Western Region States & UTs, under the chairmanship of the Minister of Power, Housing and Urban Affairs, Government of India, was held at Mumbai on 13th May, 2025, wherein the Union Minister stressed the need for accelerated implementation of transmission capacities. In addition, Secretary (Power), MoP stated that parallel to generation, Resource Adequacy Plan for both inter-state and Intra-State transmission to be prepared to ensure alignment with the Resource Adequacy plans and future supply needs.
 - viii. A regional workshop was conducted for the Western Region at Mumbai on 29/08/2025 by the Central Electricity Regulatory commission (CERC), in association with Grid-India to deliberate on panning for safe, secure and reliable operation of the power system during critical demand periods wherein discussion were held by the Chairperson, CERC and Member (Technical), CERC with Senior officials of the respective State Government, State Electricity Regulatory Commissions, Discoms, Transcos, RLDCs and respective state Load Dispatch Centres. The outcome of the discussion of all the workshops inter alia is regarding requirement of strengthening of the intra-state transmission network to enhance reliability and reduce Grid disturbance.
 - ix. Further, the losses at 33 kV are higher compared to 66 kV-220 kV level and yearly availability at 33 kV is also lower compared to 66 kV-220 kV level as suggested by the committee constituted by MoP. Even though the Commission, in DNHDDPDCL's tariff Order, has incentivized the consumers for taking supply at 33 kV which is beyond the understanding of the UT Administration of DNH & DD. Also, creating new 220/33 kV and 33/11 KV network will involve capital Investment towards acquisition of land for establishing sub-station and RoW issues and place additional burden on Consumers. On the contrary, the land required for schemes of establishment of sub-stations for Transmission Licensee is already allotted by the UT Administration which will benefit the consumers.
 - x. The Commission has in-principle approved the consolidated CAPEX and Capitalization (Table 3-115 of the Business Plan Order dated 08.08.2025), with the condition that each individual scheme must be separately submitted through detailed Petitions along with DPRs in accordance with JERC MYT Regulations, 2024.

- xi. On the approval of the CEA, CTU the PFC had published the RFQ documents for Western region strengthening scheme- XIX (WRSS-XIX) and North Eastern region strengthening scheme IX (NERSS IX) and implemented through TBCB. Sterlite power (MUML) was the successful bidder and had already established 400/220kV S/s at Goema near DNH. DNH had signed the Transmission Service Agreement with successful bidder as per approval of CEA and accordingly MUML had erected 220kV D/C line from Goema (MUML) 400/220kV S/s and terminated at 220kV Sayli switching substation. The establishment of 220/66kV S/s was under the scope of the than Electricity Department DNH. Due to non-availability of land and forest clearance the 220/66kV S/s was not established in 2017-2020 control period. The 220kV D/c line is ready and it is underutilized. To fully utilize the line capacity and the establishment of 220/66kV S/s was in the scope of ED-DNH, which is merged, via transfer scheme in DNHDDPCL from 01, April ,2025. DNHDDPCL has planned to establish this substation and proposed in Business plan 2025-26 to 2029-30 and was approved in principally by Commission in petition no. 146/2025.
- xii. The Federation of Industries Associations, Silvassa has provided the submission for the improvement of power reliability at both 220kV and 66kV voltage levels which is mentioned @ Page No. 5 of their response in DNHDDPCL's business plan Petition No. 146 of 2025.
- xiii. The Petitioner has considered Rs. 4.73 Cr (excluding GST) for 66/11 kV 20 MVA 3-phase Power Transformer. Whereas, for Power Transformer with similar capacity and technical specification in 66/11 KV substation at Sayli, the Petitioner has considered Rs. 5.08 Cr (excluding GST).
- xiv. The cost of Erection, testing and commissioning has already been included in the estimate and it was earlier clarified in the hearing that while conducting the open e-tender of the projects if the L1 bidder quotes higher than Rs. 50 cr then DNHDDPCL will cancel the tender and the scheme will be implemented through tariff based competitive bidding route.
- xv. Revised GST was applicable to Estimate-III (Civil Works) from 18% to 5% solely to comply with the revised GST Notification issued by the Government of India. This revision was mandatory for compliance to the civil construction component, and does not impact or alter GST rates for electrical equipment or erection activities.
- xvi. Further, the schemes for establishment of 66/11 kV sub-station at Bhimpore was planned by the erstwhile Electricity Department, DD after conducting system studies of the network and anticipated area of load growth and approved by CEA vide letter No. CEA/DPT/UT/Daman/2017/455 dated 20.04.2017. These schemes were also approved by Commission in Business Plan for Multi Year Control period from FY2019-20 to FY2021-22 and subsequent Business Plan for Multi Year Control period from FY2022-23 to FY2024-25. The schemes were approved prior to privatization of distribution function or before the existence of DNHDDPDCL. The scheme could not be executed due to non-allotment of land. But now Government land has already been allotted for execution of the said project.
- xvii. The Order dated 08.08.2025 has not been challenged by any party and has therefore attained finality. The present petition is strictly in compliance with the directions issued therein. At this stage, the Respondent— DND and DD Power Distribution

Corporation Limited cannot seek to indirectly question or reopen issues concluded by the said Order dated 08.08.2025.

- xviii. Therefore, it is not open to the Respondent to now question either the approval already granted by the Commission in the order dated 08.08.2025, or otherwise take objection on the approval sought for by the Petitioner based on the DPRs, which are in fact in compliance of the directions of the Commission in the order dated 08.08.2025.
- xix. More particularly, the Respondent has not raised any objection to the DPRs on merits. The primary contention of the Respondent is for the replacement of the 66/11 kV power transformers with 33 kV transformers, on the ground that the Respondent in future seeks to install 33 kV lines.
- xx. In fact, there is not a single consumer till date availing supply at 33 kV. The system in the Union Territory over all these years has been developed only at 220 kV, 66 kV, 11 kV and below.
- xxi. As highlighted by the Committee, the 33 kV system is inherently less efficient and less reliable than the 66 kV–220 kV network. Given that the RFP expressly aims to reduce losses and enhance reliability, the introduction of a 33 kV network would run contrary to the very objectives and provisions of the RFP.
- xxii. Considering the above, and particularly with regard to the fact that there is no existing 33 kV system, in terms of the RFP for transfer to the distribution licensees only 11 kV and below were transferred to the Respondent, the question of the Respondent as a distribution licensee seeking to install 33 kV line and therefore require the approval of the transmission licensee to be changed does not arise.
- xxiii. The current MYT Order spans a period of five years, and if circumstances so require, it may be revisited and restructured thereafter. Accordingly, assets that already exist and are presently in use should not be prevented from continued utilisation.
- xxiv. The system can always be reconfigured with additional transformers to cater to 33 kV system, if at all the requirement arises in future. However, the existing system augmentation proposals ought not to be prevented from being implemented on such hypothetical contentions of the parties.
- xxv. However, after the bifurcation, the CEA did not require to approve the schemes. The letter being returned was on the request of the Department seeking return. The contents of the said letter, apart from the return on the file does not have any relevance to the present proceedings before the Commission.
- xxvi. The Petitioner has proactively proposed strengthening measures to ensure compliance with N-1 contingency norms, including enhancement of ATC and TTC. Presently, the DNH system has an ATC of 880 MW and a TTC of 900 MW, while the peak load has already touched 1014 MW, clearly demonstrating severe network stress. To address this deficiency, the Corporation has proposed the establishment of one 220/66/11 kV substation and four 66/11 kV substations.
- xxvii. Furthermore, during the WRPC meeting held on 23–24 January 2026 at Varanasi, WRLDC made comprehensive presentations before the Chairman and Members of WRPC, underscoring the persistent overloading of the DNH transmission system and its non-compliance with N-1 contingency requirements. WRLDC strongly recommended immediate system strengthening to ensure grid security and prevent

load shedding. In compliance with the directions issued by the Commission while granting in principle approval, the detailed scheme and DPR has now been submitted.

Submission of the Respondent:

6. The Respondent “DNHDDPDCL” vide affidavit dated **10.11.2025, 27.11.2025, 26.12.2025, and 02.02.2026** submitted the following;
 - i. “DNHDDPDCL has already approached the Commission to roll out 33kV and above network considering the benefits to the consumers of the license area and in turn, while passing the order dated 06.02.2025 in Petition no. 121/2024, the Commission has noted the proposal of DNHDDPDCL for setting up the proposed network of 33 kV & above network and directed DNHDDPDCL to approach the Commission after requisite approvals.
 - ii. Meanwhile, DNHDDPDCL, the distribution licensee, had also approached the Central Electricity Authority (CEA) for its views on its proposal and in turn, CEA vide letter dated 27.01.2025 has been pleased to observe that 4 Nos. of new 33 kV sub-stations of 160 MVA capacity is technically justified and would also necessitate creation of 220/33kV capacities. On the contrary, in the case of Petitioner, DNHDDPDCL, the Transmission licensee, the CEA has vide letter dated 29.05.2025 sent back the proposal of Transmission Licensee seeking approval of capex for 66/11 kV substation at Transport Nagar (Panchal Estate) suggesting that the Petitioner, being a Transmission Licensee, should discuss the proposal with Distribution Licensee to seek their inputs on the requirement of proposed new 66/11 KV Sub-station.
 - iii. Further, the Commission in its order in petition no. 147 of 2025 dated 17.09.2025 has also directed the Petitioner to obtain approval of capex schemes separately by filing petition in consultation with DNHDDPDCL along with detailed project reports, CEA approval, cost-benefit analysis, and all supporting documents adhering to the JERC MYT Regulations, 2024.
 - iv. However, the Petitioner has neither approached nor called for any inputs of DNHDDPDCL, the Distribution licensee, to understand its requirements as distribution licensee. The existing petition is similar to what Transmission licensee had submitted earlier vide its Tariff Petition No. 146 and 147 of 2025; wherein DNHDD PDCL had pointed out that the Proposal does not meet with the DNHDD PDCL requirements.
 - v. The present petition is not in compliance to the directions of the Commission. The Commission is requested to direct the Petitioner to consult the Distribution Licensee to understand the requirements and prepare the plan to meet with such requirements for any capex proposal and thereafter approach this Commission afresh.
 - vi. As a distribution licensee, DNHDDPDCL has decided to introduce 33 KV voltage level in overall interest of consumers. Same was acknowledged by Central Electricity Authority. The Commission has also recognised the importance of 33kV voltage level and in turn in the Retail Supply Tariff Structure Guidelines 2024 and subsequently in the MYT tariff order of DNHDDPDCL dated 25,09.2025 in petition no. 145 of 2025, has introduced the tariff for 33kV voltage level.

- vii. DNHDD PDCL has not asked to add any 220/66 K V capacity as it needs 33 k V voltage level. Therefore, such capacity addition will not help the distribution licensee.
- viii. The Petitioner's proposal of adding new 66/11 KV substations and 220/66 KV needs to be simpliciter rejected as same does not meet with the requirements of distribution licensee."
- ix. DNHDDPDCL has been receiving application/enquiry from the consumers with demand ranging between 5 MVA to 20 MVA. For such application, 33 kV system is cost effective for both consumers as well as company. The transmission licensee has no locus standi w.r.t. appropriate voltage level for DISCOMs consumers.
- x. The Commission in the Business Plan Order in Petition no. 146 of 2025 dated 08.08.2025 has at Para No. 4.2 observed that the CEA has suggested the Petitioner to consult the Distribution utility for finalization of the transmission system development with capacity addition, if any. JERC (Generation, Transmission and Distribution Multi Year Tariff) Regulation 2024, mandates the transmission planning in consultation with CEA and other stake holders.
- xi. The Petitioner, in its submission dated 27.01.2026 has referred to the privatisation process and stated that only the 11kV system has been transferred to the DNHDDPCL. Accordingly, the establishment of 33kV network by the DHDDPDCL is not as per the terms of RfP. The terms of the RfP were in respect of existing assets transferred to Distribution Company. There is no restriction in RfP for creation of new assets at higher voltage level. This issue has already been considered at the time of proceedings of Petition No. 121 of 2024 and the Commission did not accept the contentions of DNHDDPCL as above. The same has not been challenged and in turn has attained finality.
- xii. The MOP recommendation for transfer of 33kV assets from Discom to Transmission licensee has already been raised by the Petitioner during the proceedings of Petition no. 121 of 2024 and in turn, the Respondent has clarified that MoP Guidance is not relevant in the present case as the same is guiding in nature and not mandatory.
- xiii. Further, it is to be noted that, the Electricity Act does not restrict the voltage level that is to be handled by the distribution licensee. Further, the guidance issued by MOP encourages and positively affirms the creation of the 33kV network "for improved consumer satisfaction".
- xiv. For establishing the 220/33kV substation, the Power System Planning & Appraisal-I Division of CEA has directed the Respondent DNHDDPDCL to approach the CTUIL and apply for the additional GNA.
- xv. Respondent DNHDDPDCL has conducted bidding process for tie-up of RE power matching with requirement of RPO. Upon conclusion of the bidding process, same was referred to UT administration for necessary approval on 07.06.2023, with latest communication dated 21.08.2024. However, at present the Respondent DNHDDPDCL is still awaiting the UT approval. Till such time, processing of GNA application would result into stranded cost to be borne by the Respondent and in turn its consumers.
- xvi. Further, the Commission vide its order no. 121 of 2024 dated 06.02.2025 has duly noted the requirement of 220/33kV substation and directed the Respondent to approach the Commission with necessary approval.

- xvii. In turn, upon receipt of the PPA approval, the Respondent shall approach the Commission for approval of capex for establishing 220/33kV and 33/11kV capacities.
- xviii. In this background, the Respondent objects to the proposal for establishment of new 220/66kV substation at Sayli.

Commission's Analysis:

7. The matter in issue is on the approval of the DPR for the individual schemes of the Petitioner, in continuation of the order dated 08.08.2025 in Petition No. 146 of 2025.
8. The Petition No. 146 of 2025 was filed by the Petitioner - DNH and DD Power Corporation Limited, seeking approval of the business plan for the Multi Year Control Period from FY 2025-26 to FY 2029-30. By Order dated 08.08.2025, the Commission had granted in-principle approval to the consolidated capex and capitalisation of the Petitioner. The Commission had further directed that each individual scheme be submitted accompanied by DPRs, in accordance with the Commission's Multi Year Tariff Regulations, 2024.
9. In Petition No. 146 of 2025 DNH and DD Power Corporation Ltd. (DNHDDPCL) Business Plan for Multi Year Control Period from FY 2025-26 to FY 2029-30 the following were noted;

"Issue 1: Capital Expenditure Plan

Stakeholder's Comment:

The objector has objected to the 66/11kV Schemes undertaken by the Petitioner and the pending capital expenditure previously approved by the Commission have not been completed by the Petitioner.

Petitioner's submission:

The Petitioner has submitted that the proposal for establishing the 66/11 kV GIS Substation at Panchal, Bhimpore (Daman) was technically approved by CEA (Ref: CEA/DPT/UT/Daman/2017/455, dated 20.04.2017) and included in the Hon'ble Commission's Business Plan for FY 2019-20 to FY 2021-22. As DNHDDPDCL took over distribution operations in the UT from 01.04.2022 post-approval noncompliance with Regulation 3.3 of the JERC Grid Code, 2010 does not arise. Project execution was initially delayed due to land non-allotment, which has since been resolved. The proposal has been re-submitted under the Business Plan for FY 2025-26 to FY 2029-30. A revised scheme (66/11 kV, 2x20 MVAGIS) was earlier submitted to CEA to account for cost escalation. CEA convened a meeting on 28.05.2025 for discussion. During this process, CEA was informed of the corporatization of the Electricity Department into DNHDDPDCL, and that the Corporation holds the authority for all technical and financial approvals. Subsequently, the proposal was withdrawn from CEA and placed before the Board of Directors, which approved it on 27.06.2025 with a sanctioned cost of 50.40 crore. Additionally, as per the Dadra and Nagar Haveli and Daman and Diu Electricity Transfer Scheme, 2022 (notified on 11.03.2022), all 11 kV and below assets were transferred to DNHDDPDCL. Consequently, 51% shareholding was transferred to Torrent Power Ltd., while 49% remains with the UT Administration. Assets above 11 kV remain under the State Transmission Utility (STU) of the UT.

JERC (State of Goa and Union Territories (UTs) Electricity Supply Code Regulations) 2018 and its amendments wherein Distribution and Transmission system has been defined as follows:

"2.3 (31) 'Distribution system' means the system of wires and associated facilities between the delivery points on the transmission lines or the generating station connection and the point of connection to the installation of the consumers; Explanation: Any system consisting mainly of overhead lines, underground cables, service lines, electrical plant, control switchgear and meters having design voltage of 33 kV and below and shall also include any other system of higher voltage as the Commission may specifically recognize. The Distribution System shall not include any part of the Transmission System except the terminal equipment (metering system, CT and PT) connected at consumer end and used for the supply of electricity to extra high voltage (66 kV and above) consumers;

"2.3 (70) 'Transmission System' means the system consisting of EHV electric lines being operated at EHV (excluding generator interconnection facilities) owned and/or operated by the Transmission Licensee for the purposes of transmission of electricity from one power station to a sub-station or to another power station or between substations or to or from any external interconnection equipment up to the interconnection with the distribution system and includes the plant and apparatus and meters owned or used by the Transmission Licensee in connection with the transmission of electricity, but shall not include any part of any Licensee's distribution system;

"2.3 (36) 'Extra High Voltage (EHV)' or 'Extra High Tension (EHT)' means a voltage exceeding 33000 Volts;

DNHDDPDCL has proposed to develop a 33 kV and above network in the UT of Dadra & Nagar Haveli and Daman & Diu. Currently, there is no 33 kV network in operation within the UT. As per the JERC (State of Goa and UTs) Electricity Supply Code Regulations, 2018 (and subsequent amendments), systems above 33 kV are categorized under the Transmission System.

In its affidavit filed under Petition No. 121/2024, DNHDDPDCL (a subsidiary of Torrent Power Ltd.) confirmed the absence of a 33 kV network in the UT. It clarified that in the event of a consumer requiring supply at the 33 kV level, the Transmission Utility would facilitate necessary infrastructure at existing 66/11 kV substations to enable power supply at that level.

Responses to Key Objections/Suggestions:

i) 220/66 kV GIS Substation - Dabhel, Daman:

Originally approved by the Hon'ble Commission under the Business Plan for FY 2019-20 to FY 2021-22, the project was conceptualized by the erstwhile Electricity Department, DD, prior to the formation of DNHDDPDCL. While the implementation was delayed due to evolving load requirements, the proposal has been resubmitted under the Business Plan for FY 2025-26 to FY 2029-30.

ii) 220/66/11kV Substation - Sayli:

Approved in the 50th Board Meeting of DNHDDPDCL held on 27.06.2025 with a project cost of ₹150.51 crore. Land for the project has now been allotted by the UT Administration. Although previously approved under an earlier Business Plan,

- execution was deferred due to land unavailability. With land now secured, execution will commence post completion of codal formalities.*
- iii) *66/11 kV Substations (Multiple Locations):*
Several 66/11kV substations approved by JERC during the MYT period FY 2016-17 to FY 2018-19 could not be executed earlier due to non-availability of land. These projects have now been re-submitted for Commission's approval under the upcoming MYT period (FY 2025-26 to FY 2029-30) following land allotment by the UT Administration.

Commission's Analysis:

In accordance with the JERC MYT Tariff Regulations, 2024, the Commission disallows the proposed schemes (i.e. Establishment of 220/66/11kV New Sayli, Substation, Erection of 2 nos. of 220kV bays along with associated 220kV D/C tower line (1.6 lkm) at 220kV Sayli substation, Establishment of 2x20MVA, 66/11KV GIS Sub-Station at Transport Nagar, Bhimpore, Daman) in which capitalisation the threshold limit of 50 Crore CAPEX outlay, while allowing the Petitioner to go for TBCB route for the above disallowed schemes. Further, the remaining schemes which have CAPEX outlay within the range of 50 Crore are approved in principle, subject to the condition that the Petitioner obtains scheme-wise approval along with the corresponding DPRs and all requisite documentation as mandated under the MYT Regulations, 2024."

10. Pursuant to the above direction, the present petition has been filed for approval of the individual schemes along with their respective DPRs, in compliance with the Order dated 08.08.2025 of the Commission.
11. The Petitioner on 09.09.2025 had filed DPR as well as on 12.09.2025 revised DPR due to reduction of GST rates on certain goods of Capital expenditure scheme for approval of the Commission.
12. The Respondent's suggestion to reject the Petitioner's proposal of 220/66kV and 66/11 kV sub-station as the requirement is of 33kV voltage level is not well founded. At present there is only 66KV voltage level in UT of DNH&DD. The 33 kV voltage level at Union Territory of DNH & DD is not available till date. The 66 KV voltage level is more efficient and if any consumer seeks connection at 33 KV the same can be provided at 66 KV level also. Even the committee constituted by Ministry of Power Ref No.15/1/2021-Trans dated 01.09.2021 to suggest measures for reduction of losses in sub-transmission system & for ensuring reliability and efficient performance and to make recommendation for promoting investment in sub-transmission system has also observed that losses at 66kV-220kV level is less in comparison to losses at 33kV and yearly availability at 33 kV is about 96.3%, while the same in 66 kV-220 kV level is 98.5-99.4%.
13. Further, in Petition no. 121 of 2024 DNHDDPDCL had applied to the Commission for approval of capex scheme for comprehensive development plan that includes establishing four 33/11KV s/s and two 220/33 KV source S/s of 200 MVA each. The Commission vide order dated 06.02.2025 directed Petitioner to submit requisite

approval of the Board of Directors for execution of the Scheme. However, the DNHDDPDCL (Respondent) has not yet filed approval of the Board of Directors.

14. It is also noted that these Capex schemes were originally conceived by the erstwhile Electricity Department, DNH & DD, on the basis of system studies undertaken prior to the privatization of the distribution function, and were duly approved by the Central Electricity Authority ("CEA"). These schemes have also received approval from this Commission in the Business Plan for the Multi Year Control Periods FY 2019- 20 to FY 2021 -22 and FY 2022 - 23 to FY 2024 -25.

15. The land required for the transmission related substation schemes has already been allotted to the Transmission Licensee by the UT Administration, ensuring cost efficiency and consumer benefit. The Petitioner being the transmission licensee operates 220kV and 66kV transmission infrastructure and is also responsible to build, maintain and operate transmission system. Capex by the Petitioner is required for upgradation of Transmission network.

16. This petition has been filed in compliance with the directions issued by this Commission in its Order dated 08.08.2025, which required the Petitioner to submit individual schemes along with DPRs for approval. The subject matter of the present petition is therefore confined to the approval of schemes already forming part of the approved Business Plan. The Respondent's objection is that no consultation process has been carried out by the Petitioner with the Distribution licensee and the requirements specified by the Distribution licensee has not been given due consideration. The Commission notes that the Respondent was made a party in the instant Proceedings and given an opportunity to make its submissions. The Commission has taken note of the submissions of both the Petitioner and the Respondent before passing the order.

17. Considering the submissions of the Petitioner, the DPR and Revised DPR submitted by the Petitioner in the instant Petition for approval of the Capital expenditure Scheme for FY 2025-2026 to FY 2029-2030 is approved as under;

- i. Establishment of 2 x 160 MVA 220/66 kV Gas insulated substation along with LILO of both circuits of 220 kV Vapi-II- Sayli circuit 1&2 and 2x20 MVA 66/11kV Gas insulated substation at village Sayli, UT of DNH & DD with an estimated cost of Rs. 150.51 Cr. through TBCB.
- ii. Establishment of 2x20MVA 66/11kV GIS Sub-Station at Transport Nagar, Bhimpore, Daman with an estimated cost of Rs. 49.71 Cr. through open tender.
- iii. Establishment of 2x20 MVA 66/11kV Gas insulated substation at village Chinchpada (Dapada) UT of DNH & DD with an estimated cost of Rs. 48.62 Cr. through open tender.
- iv. Establishment of 2x20 MVA 66/11kV Gas insulated substation at village Kilwani (Sili Kuvapada) UT of DNH & DD with an estimated cost of Rs. 48.70 Cr. through open tender.
- v. Establishment of 2x20 MVA 66/11kV Gas insulated substation at village Naroli, UT of DNH & DD with an estimated cost of Rs. 49.23 Cr. through open tender.

18. The Licensee shall submit a report for every quarter detailing the progress of the capital expenditure and capitalisation undertaken against that proposed in the Capital

Investment Plan, on or before the last Day of the month succeeding the respective quarter for review by the Commission in terms of provision 8.6 (f) of the Joint Electricity Regulatory Commission for the State of Goa and Union Territories (Generation, Transmission and Distribution Multi Year Tariff) Regulations, 2024.

Ordered accordingly.

Sd/-
(Jyoti Prasad)
Member (Law)

Sd/-
(Alok Tandon)
Chairperson

Certified Copy



(Rajesh Dangi)
Secretary (I/c)

Place: Gurugram, Haryana

Date: 19th, February, 2026

